

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 IOE-00 L-03 SSO-00 SS-15 SP-02

OIC-02 CIAE-00 COME-00 EB-08 INR-07 LAB-04

NSAE-00 SIL-01 INRE-00 EUR-12 /069 W

-----047687 101610Z /46

O 101456Z NOV 77

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 2917

C O N F I D E N T I A L GENEVA 10140

FOR SECY MAYNES, IO FOR DALLEY, L

E.O.: GDS

TAGS: ILO

SUBJECT: ILO

1. MY ANALYSIS OF THE ILO CONSTITUTION AND THE STANDING ORDERS OF THE GOVERNING BODY CAUSES ME TO BELIEVE THAT IT WILL BE DIFFICULT IF NOT IMPOSSIBLE TO HAVE GOE OR ANY COUNTRY PROPOSE AS A 1978 CONFERENCE AGENDA ITEM THE ACCEPTANCE OF THE 1977 COMMITTEE ON APPLICATION OF STANDARDS REPORT. ARTICLE 10, PARAGRAPH 1, OF THE SOGB READS AS FOLLOWS;

WHEN A PROPOSAL TO PLACE AN ITEM ON THE AGENDA OF THE CONFERENCE IS DISCUSSED FOR THE FIRST TIME BY THE GOVERNING BODY, THE GOVERNING BODY CANNOT, WITHOUT THE UNANIMOUS CONSENT OF THE MEMBERS PRESENT, TAKE A DECISION UNTIL THE FOLLOWING SESSION.

2. CLEARLY THE USSR COULD AND UNDOUBTEDLY WOULD WITHHOLD CONSENT SINCE IT IS CRITICIZED IN THE 1977 REPORT. ARTICLE 15 OF THE ILO CONSTITUTION REQUIRES THE DG TO TRANSMIT THE CONFERENCE AGENDA TO THE MEMBERS FOUR MONTHS BEFORE THE MEETING OF THE CONFERENCE (BEFORE FEBRUARY 7, CONFIDENTIAL

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1978 IN THIS CASE). ASSUMING USSR HAS INVOKED ARTICLE 10 OF THE SOGB, THE NEXT SESSION OF THE GOVERNING BODY THAT COULD CONSIDER THE ITEM WOULD BE IN MARCH 1978, TOO LATE FOR PLACEMENT ON THE 1978 AGENDA. THIS ANALYSIS IS PRELIMINARY AND I WILL MEET ON FRIDAY WITH ILO EXPERTS TO DISCUSS THE POSSIBILITIES IN DEPTH. IT MAY BE BETTER TO HAVE THE COMMITTEE ON THE APPLICATION OF STANDARDS

ADOPT AS MUCH AS POSSIBLE OF ITS 1977 REPORT INTO THE  
REPORT WHICH IT WILL SUBMIT TO THE 1978 CONFERENCE. WE  
WILL ALSO DISCUSS POSSIBILITIES OF A SPECIAL SESSION BUT  
I BELIEVE POLITICAL CONSIDERATIONS SHOULD CAUSE US TO  
REJECT THIS ALTERNATIVE EVEN IF IT IS POSSIBLE. I AM  
HAVING LUNCH WITH JOE MORRIS TODAY AND WITH BLANCHARD ON  
SUNDAY; ALSO MEETING IRVING BROWN WHO WILL BE IN GENEVA  
OVER THE WEEKEND. VANDEN HEUVEL

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## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
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